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# ASSESSMENT OF BUILDING CODE COMPLIANCE AND ENFORCEMENT IN DAVAO CITY: CHALLENGES AND OPPORTUNITIES

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#### **ABSTRACT**

This study delves into the compliance and enforcement of building codes in Davao City, highlighting the various challenges and opportunities involved. The study highlights the crucial factors that impact compliance and enforcement efforts. The analysis focuses on the challenges of limited stakeholder awareness, resource constraints, corruption, rapid urbanization, and informal settlements, emphasizing their negative effects on the safety and quality of the built environment. The study highlights several potential areas for improvement, such as public awareness campaigns, capacity-building initiatives, technological solutions, stakeholder collaboration, streamlined permitting processes, and incentive mechanisms. These opportunities could help address the challenges identified in the study. The research paper enhances our understanding of the dynamics influencing building code compliance and enforcement in Davao City by synthesizing these findings. This analysis can provide valuable information for policymakers and organizations looking to improve regulatory frameworks, enforcement mechanisms, and overall safety and resilience in urban development.

**Keywords:** building codes, compliance, enforcement, challenges, opportunities, corruption, urbanization, safety, quality, public campaigns, technology, regulations, urban development.

#### 1. INTRODUCTION

Building codes are essential regulatory tools that ensure the safety, health, and welfare of the public by setting minimum standards for construction quality and performance. These codes address various aspects of building design and construction, including structural integrity, fire safety, accessibility, and energy efficiency (Meacham, 2010). In developing countries, building regulations for resilience is crucial due to rapid urbanization often occurring without comprehensive regulatory frameworks. This lack of regulation can result in buildings that are prone to spontaneous collapse, high energy costs, exclusion of certain populations, or damage from natural disasters (GFDRR, 2016).

Davao City, one of the major urban centers in the Philippines, exemplifies these challenges. The city has experienced rapid urbanization and economic growth in recent years, necessitating stringent enforcement of building codes to ensure that new constructions adhere to safety and quality standards (Philippine Statistics Authority, 2020).

Building owners in Davao City generally exhibit an awareness of the local building code, and building plans undergo thorough reviews to ensure compliance (Office of the Building Official, 2023). The construction materials used typically meet the specified standards, and regular inspections are conducted to maintain adherence (Department of Public Works and Highways, 2021). Effective sanctions are in place for those who fail to comply with the code (Local Government Academy, 2022). However, the complexity and cost of compliance pose significant challenges for property owners, often seen as burdensome (World Bank, 2018).

Despite the overall awareness, a segment of property owners still lacks sufficient knowledge about the building code. Instances of building permits being issued despite non-compliance, alongside corruption, undermine the enforcement process (Transparency International, 2019).

Collaboration between the City Building Office and other relevant agencies, such as barangays and the fire department, is essential for effective enforcement (Department of the Interior and Local Government, 2021). Public engagement through reporting violations and prioritizing public safety in enforcement actions highlight the community's role (Local Government Academy, 2022). Yet, there are concerns regarding the severity of penalties for non-compliance, the efficiency of the appeals process, and the challenges posed by informal settlements (United Nations Habitat, 2019).

The study underscores the need for further research to enhance building code enforcement strategies. Public education campaigns, the utilization of technology, and collaboration with professional organizations are identified as potential avenues to streamline and strengthen the enforcement process (American Institute of Architects, 2019; International



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Code Council, 2020). Notably, recent improvements in compliance have contributed to residents feeling safer in compliant buildings, although the process remains perceived as costly and time-consuming (Philippine Institute of Civil Engineers, 2022).

By addressing these challenges and leveraging the identified opportunities, Davao City can enhance its building code enforcement, ensuring a safer and more resilient urban environment.

#### 2. METHODOLOGY

This study was conducted in Davao City, with 150 respondents randomly selected to serve as research participants using a mixed-methods approach, utilizing both online surveys conducted through Google Forms and manual surveys. According to Torrentira (2020), an online survey is a process of distributing the instrument or the questionnaire to the target respondents using online platforms through Google Forms. The research participants were asked to respond to a questionnaire, which served as the research instrument for data collection. Experts in the field reviewed and validated the survey questionnaire.

The factors were identified using Exploratory Factor Analysis (EFA). Exploratory factor analysis is frequently used to identify the underlying factors of several observable variables (Auerswald & Moshagen, 2019). To test the magnitude of partial correlations among variables, the Kaiser Meyer-Olkin (KMO) measure of sampling adequacy was performed. Bartlett's test of sphericity was conducted to identify the identity of the correlation matrix. The factors were visually represented and identified using a scree plot. These factors are analyzed using content analysis techniques to develop the resilience framework.

#### 3. RESULTS AND DISCUSSION

This section encompasses the analysis and interpretation of the data. The chapter dives into the results and findings of the study, utilizing the statistical software SPSS, where the KMO and Bartlett's Test are applied. The study involved 150 respondents residing in Davao City.

#### **KMO** and Bartlett's Test

Table 1 shows the results of the Kaiser-Meyer-Olkin (KMO) Measure and Bartlett's Test of Sphericity, which are statistical tests used to determine the suitability of your dataset for factor analysis. The KMO Measure of Sampling Adequacy (0.896) indicates high adequacy. This value, which is close to 1, indicates that the dataset has significant common variance and is suitable for factor analysis; values greater than 0.8 are generally considered good. Furthermore, Bartlett's Test of Sphericity, which yields an approximate Chi-Square of 3070.044 and a significance level of 0, confirms that the variables are inter-correlated rather than orthogonal and that the data's correlation matrix does not resemble the identity matrix. This statistically significant result underscores the importance of using factor analysis to determine the underlying factors or dimensions in our data about building code compliance and enforcement challenges and opportunities.

Table 1. KMO and Bartlett's Test

Kaiser-Meyer-Olkin Measure of Sampling Adequacy.		0.896
	Approx. Chi-Square	3070.044
Bartlett's Test of Sphericity	df	435
	Sig.	0

The scree plot illustrated the total variance, and Eigenvalues plotted against all factors in a graphical manner. This plot depicts the decreasing trend of Eigenvalues and helps determine the significance of each component. The Scree Plot is a valuable tool for deciding the number of factors to retain, with the inflection point indicating where the curve flattens. The scree plot shows the total variance, with Eigenvalues plotted against all factors in a graphical representation. This plot shows the decreasing trend of Eigenvalues and aids in determining the significance of each component. With the inflection point signifying where the curve becomes flatter, the Scree Plot is useful for determining the number of factors to retain. The eigenvalues decrease considerably after the first component but still show relevant decreases up through the third component. Based on this plot, focusing on the first two or three components would likely be sufficient for most analyses, as they capture the major variance within the data, thereby reducing dimensionality while maintaining crucial information.



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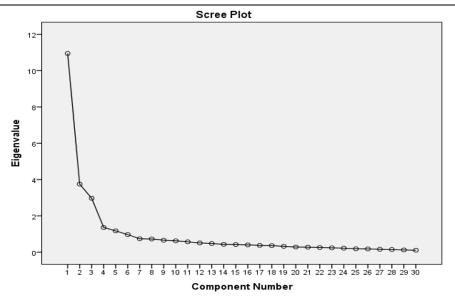


Figure 1. Scree Plot Rotated Component Matrix

#### **Rotated Component Matrix**

Table 2 shows the attributes grouped as "Building Code Compliance and Enforcement Integrity," which encompasses the effectiveness of building code compliance measures, the integrity of enforcement practices, and the collaboration between relevant agencies. The data show that participants rated Item 4 with a score of 0.803, indicating that regular inspections play a crucial role in ensuring that buildings comply with the building code, thereby promoting safety, accountability, and public welfare in the built environment (ICC, 2021). Various agencies, such as local government units and fire departments, collaborate in the enforcement of building codes to ensure comprehensive safety and compliance (NIST, 2020). It highlights the vital role of building inspectors who are well-trained to accurately assess compliance and identify deficiencies (InterNACHI, 2021). It emphasizes the necessity of using quality construction materials, which directly impact building integrity and safety (ASTM, 2020). Furthermore, it underscores the importance of reviewing plans for compliance before construction begins to prevent non-compliance issues and ensure proposed designs meet safety and regulatory requirements (APA, 2019).

Table 2: Rotated component matrix with grouped attributes of Building Code Compliance and Enforcement Integrity

Item	Attributes	Loading	Factor
Item 4	Buildings are regularly inspected to ensure compliance with the building code.	.803	
Item 3	The quality of construction materials used meets building code specifications.	.780	
Item 14	Collaboration exists between the City Building Office and other relevant agencies (e.g., barangays, fire department) to enforce the building code.	.778	
Item12	Building inspectors are well-trained and qualified to assess building code compliance.	.757	Building Code
Item 2	Building plans are thoroughly reviewed for compliance with the building code.	.750	Compliance and Enforcement Integrity
Item 13	The City Building Office has the necessary resources (e.g., equipment, technology) for efficient building code enforcement.	.746	



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Item 11	The City Building Office has sufficient personnel to effectively enforce the building code.	.659	
Item 1	Building owners are generally aware of the city's building code.	.656	
Item 5	Sanctions for non-compliance with the building code are effectively enforced.	.647	
Item 17	The building code enforcement process is fair and impartial.	.624	
Item 16	The City Building Office prioritizes public safety concerns when enforcing the building code	.621	
Item 27	Building code compliance has improved in recent years.	.610	
Item 15	The public actively reports violations of the building code.	.532	

Table 3 presents the rotated component matrix with grouped attributes of External Factors Impacting Building Code Compliance. Professionals like architects and engineers play a critical role in ensuring that buildings comply with codes during the design and construction phases (ICC 2018). However, rapid urbanization can overwhelm enforcement agencies, making it challenging to keep up with inspections and approvals. This can lead to gaps in compliance and increased risks (Cohen, B. 2006). Additionally, informal settlements often lack proper planning and resources, making it difficult to enforce building codes. These areas can pose significant safety and health risks due to non-compliance with building standards (UN-Habitat 2003). On the other hand, strengthening the role of barangays or local government units can enhance local compliance and address issues promptly (DILG 2020). Furthermore, conducting research on enforcement strategies helps to understand their effectiveness and identify areas for improvement. This is essential for tailored strategies that address specific local challenges (May, P. J. 2007). Technology, such as online permitting systems, can enhance efficiency and transparency. These technologies help in tracking applications, approvals, and inspections (Gann, D. M., & Barlow, J. 1996).

Table 3: Rotated component matrix with grouped attributes of External Factors Impacting Building Code Compliance

Item	Attributes	Loading	Factor
Item 26	Collaboration with professional organizations (e.g., architects, and engineers) can strengthen enforcement efforts.	.846	
Item 22	Informal settlements pose a significant challenge to building code compliance.	.807	
Item 25	Utilizing technology (e.g., online permitting systems) can streamline the building code compliance process.	.784	
Item 30	The role of barangays in building code enforcement should be further strengthened.	.761	External
Item 18	There is a need for more research on the effectiveness of building code enforcement strategies in Davao City	.751	Factors Impacting Building Code Compliance
Item 24	Public education campaigns can raise awareness about the building code and its importance.	.737	
Item 28	Residents feel safe living and working in buildings that comply with	.642	



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	the building code.	_	
Item 21	The rapid pace of urbanization puts a strain on building code enforcement resources.	.634	
Item 8	A lack of awareness about the building code exists among some property owners.	.585	
Item 10	Corruption weakens the enforcement of the building code.	.550	

Table 4 highlights compliance burden and accessibility issues, including high costs, complex requirements, time-consuming processes, instances of non-compliance in permit issuance, and cumbersome appeal procedures. The high loading value of item 7, with a score of 0.895, indicates that the financial burden of adhering to building codes is a major concern for property owners.

This financial burden is significant because compliance often requires substantial investment in materials, labor, and permits, which can be prohibitive (Freeman, 2014). Moreover, stringent and complex requirements can make it challenging for property owners to meet building code standards, a difficulty that is reflected in the strong loading value, indicating that the complexity of the codes is a significant barrier (Harris, 2006).

Additionally, the cost and time required to comply with building codes are substantial, making the process burdensome. This attribute underscores the need for streamlining and simplifying compliance procedures to alleviate the burden on property owners (Gann & Barlow, 1996).

Furthermore, a cumbersome appeal process adds to the burden on property owners, making it difficult to resolve disputes or correct violations efficiently. This attribute suggests the need for reforms to make the appeals process more accessible and efficient (May, 2007). Therefore, addressing these issues through policy reforms and streamlined processes can alleviate the burden on property owners and enhance overall compliance with building codes.

Table 4: Rotated component matrix with grouped attributes of Compliance Burden and Accessibility

Item	Attributes	Loading	Factor
Item 7	The cost of complying with the building code is a significant burden for property owners.	.895	
Item 6	The requirements of the building code make compliance difficult for property owners.	.826	Compliance
Item 29	The building code compliance process is too expensive and time- consuming for property owners.	.798	Burden and Accessibility
Item 9	There are instances where building permits are issued despite non- compliance with the building code.	.677	
Item 20	The process for appealing building code violations is lengthy and cumbersome.	.641	

#### 4. STUDY FRAMEWORK

Presented in Figure 2 is the framework developed based on the findings. The researchers found that the factors of the assessment of building code compliance and enforcement in Davao City: challenges and opportunities are (1) Building Code Compliance and Enforcement Integrity, (2) External Factors Impacting Building Code Compliance, and (3) Compliance Burden and Accessibility.



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Figure 2. Assessment of Building Code Compliance and Enforcement

#### 5. CONCLUSION

The study highlights the multi-faceted nature of building code compliance, emphasizing the importance of enforcement integrity, external influences, and the compliance burden on property owners. Key findings indicate that regular inspections, quality construction materials, and professional collaboration are crucial for effective enforcement. External factors such as informal settlements, rapid urbanization, and corruption pose significant challenges that require tailored strategies. The high costs and complexity of compliance processes underscore the need for procedural efficiency and reduced financial burdens. Overall, a comprehensive approach that addresses these internal and external factors can significantly enhance building code compliance, ensuring safer and more sustainable urban development.

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